

Public Document Pack



Safer Policy and Performance Board

Tuesday, 9 November 2021 at 6.30 p.m.
Council Chamber - Town Hall, Runcorn

A handwritten signature in black ink, appearing to read 'David W R', written over a faint, illegible stamp.

Chief Executive

BOARD MEMBERSHIP

Councillor Norman Plumpton Walsh (Chair)	Labour
Councillor Valerie Hill (Vice-Chair)	Labour
Councillor Sandra Baker	Labour
Councillor Victoria Begg	Labour
Councillor Laura Bevan	Labour
Councillor Irene Bramwell	Labour
Councillor Chris Carlin	Labour
Councillor Kath Loftus	Labour
Councillor Angela McInerney	Labour
Councillor Margaret Ratcliffe	Liberal Democrats
Councillor Andrea Wall	Labour

Please contact Gill Ferguson on 0151 511 8059 or e-mail gill.ferguson@halton.gov.uk for further information.

The next meeting of the Board is on Tuesday, 1 February 2022

**ITEMS TO BE DEALT WITH
IN THE PRESENCE OF THE PRESS AND PUBLIC**

Part I

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1. CHAIR'S ANNOUNCEMENTS	
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3. DECLARATION OF INTEREST (INCLUDING PARTY WHIP DECLARATIONS)	
Members are reminded of their responsibility to declare any Disclosable Pecuniary Interest or Other Disclosable Interest which they have in any item of business on the agenda, no later than when that item is reached or as soon as the interest becomes apparent and, with Disclosable Pecuniary interests, to leave the meeting during any discussion or voting on the item.	
4. PUBLIC QUESTION TIME	4 - 6
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In accordance with the Health and Safety at Work Act the Council is required to notify those attending meetings of the fire evacuation procedures. A copy has previously been circulated to Members and instructions are located in all rooms within the Civic block.

SAFER POLICY AND PERFORMANCE BOARD

At a meeting of the Safer Policy and Performance Board on Tuesday, 14 September 2021 at the Council Chamber - Town Hall, Runcorn

Present: Councillors V. Hill (Vice-Chair), Baker, Begg, Bevan, Bramwell, Carlin, Loftus, A. McInerney, Ratcliffe and Wall

Apologies for Absence: Councillor N. Plumpton Walsh

Absence declared on Council business: None

Officers present: M. Andrews and G. Ferguson

Also in attendance: Councillor M. Lloyd Jones in accordance with Standing Order No.33. Mike Sage and Mark Antrobus – Counter Terrorism Policing North West

**ITEM DEALT WITH
UNDER DUTIES
EXERCISABLE BY THE BOARD**

The Board took part in a minute's silence in honour of Councillor Howard, who had sadly recently passed away.

SAF8 MINUTES

The Minutes of the meeting held on 15 June 2021 were taken as read and signed as a correct record.

SAF9 PUBLIC QUESTION TIME

It was reported that no questions had been received.

SAF10 CONTEST STRATEGY – “PREVENT” AIMS AND OBJECTIVES

The Board considered a report of the Strategic Director, Enterprise, Community and Resources, and a presentation, which provided information on the Counter Terrorism Policing North West (CTPNW) in relation to the Prevent Strategy, what CT looked like and the Council's duties and functions to deliver a Prevent Strategy across Halton.

On behalf of CTPNW, Mike Sage advised Members that CONTEST was the name of the Government's counter terrorism strategy. The strategy aimed to identify Islamist

terrorism as the principal terrorist threat to the UK. CONTEST identified four key elements in response and these were Pursue, Prevent, Protect and Prepare. Jointly they aimed to identify terrorists, prevent people from becoming terrorist, protect society from terrorist attacks and mitigate the impact of attacks when they occurred.

Whilst local authorities had a role in all these elements, the focus for this guidance was around the Prevent strand. A key element of the Prevent programme was on safeguarding and supporting individuals who might be vulnerable to radicalisation. The presentation outlined activity across Halton and Cheshire to show how the authorities were meeting their responsibilities under the Prevent agenda.

RESOLVED: That the report and presentation be noted.

SAF11 CONTEST STRATEGY – “PROTECT” AIMS AND OBJECTIVES

The Board considered a report of the Strategic Director, Enterprise, Community and Resources, and a presentation, from Mark Antrobus on behalf of the Counter Terrorism Policing North West, which provided information on (CTPNW) in relation to the Protect Strategy, what CT looked like and the Council’s duties and functions to deliver a Protect Strategy across Halton.

Protect had the following three objectives in Contest (the name of the Government’s counter terrorism strategy):

- Detect and deal with suspected terrorists and harmful materials at the border;
- Reduce the risk and improve the resilience of global aviation, other transport sectors and critical national infrastructure most at risk to terror attack;
- Reduce the vulnerability of crowded places, specific vulnerable groups, and high profile individuals; and
- Detect and prevent terrorist access to and use of materials of concern, knowledge and information that could be used to conduct attacks.

It was noted that local authorities already undertook considerable work alongside wider partners to assess and mitigate against the risks of terrorism at and around venues and for particular events. More broadly, local authorities, along with many other organisations, would also assess and mitigate against a range of risks as part of existing

legislation to keep communities safe.

The presentation outlined activity across Halton and Cheshire to show how the authorities were meeting their responsibilities under the Protect agenda which included the PAN Cheshire Contest Boards.

The Board discussed the CTPNW work around COMHA sites, the ongoing MEN enquiry and Martins Law.

RESOLVED: That the report and presentation be noted.

SAF12 PROBATION SERVICE INTEGRATED OFFENDER
MANAGEMENT SCHEME NATIONAL REFRESH

This report was deferred until the next meeting.

Meeting ended at 8.00 p.m.

REPORT TO: Safer Policy & Performance Board

DATE: 9 November 2021

REPORTING OFFICER: Strategic Director, Enterprise, Community and Resources

SUBJECT: Public Question Time

WARD(s): Borough-wide

1.0 PURPOSE OF REPORT

- 1.1 To consider any questions submitted by the Public in accordance with Standing Order 34(9).
- 1.2 Details of any questions received will be circulated at the meeting.

2.0 RECOMMENDED: That any questions received be dealt with.

3.0 SUPPORTING INFORMATION

3.1 Standing Order 34(9) states that Public Questions shall be dealt with as follows:-

- (i) A total of 30 minutes will be allocated for dealing with questions from members of the public who are residents of the Borough, to ask questions at meetings of the Policy and Performance Boards.
- (ii) Members of the public can ask questions on any matter relating to the agenda.
- (iii) Members of the public can ask questions. Written notice of questions must be given by 4.00 pm on the working day prior to the date of the meeting to the Committee Services Manager. At any one meeting no person/organisation may submit more than one question.
- (iv) One supplementary question (relating to the original question) may be asked by the questioner, which may or may not be answered at the meeting.
- (v) The Chair or proper officer may reject a question if it:-
 - Is not about a matter for which the local authority has a responsibility or which affects the Borough;
 - Is defamatory, frivolous, offensive, abusive or racist;
 - Is substantially the same as a question which has been put at a meeting of the Council in the past six months; or

- Requires the disclosure of confidential or exempt information.
- (vi) In the interests of natural justice, public questions cannot relate to a planning or licensing application or to any matter which is not dealt with in the public part of a meeting.
- (vii) The Chair will ask for people to indicate that they wish to ask a question.
- (viii) **PLEASE NOTE** that the maximum amount of time each questioner will be allowed is 3 minutes.
- (ix) If you do not receive a response at the meeting, a Council Officer will ask for your name and address and make sure that you receive a written response.

Please bear in mind that public question time lasts for a maximum of 30 minutes. To help in making the most of this opportunity to speak:-

- Please keep your questions as concise as possible.
- Please do not repeat or make statements on earlier questions as this reduces the time available for other issues to be raised.
- Please note public question time is not intended for debate – issues raised will be responded to either at the meeting or in writing at a later date.

4.0 POLICY IMPLICATIONS

None.

5.0 OTHER IMPLICATIONS

None.

6.0 IMPLICATIONS FOR THE COUNCIL'S PRIORITIES

6.1 **Children and Young People in Halton** - none.

6.2 **Employment, Learning and Skills in Halton** - none.

6.3 **A Healthy Halton** – none.

6.4 **A Safer Halton** – none.

6.5 **Halton's Urban Renewal** – none.

7.0 EQUALITY AND DIVERSITY ISSUES

7.1 None.

8.0 LIST OF BACKGROUND PAPERS UNDER SECTION 100D OF THE LOCAL GOVERNMENT ACT 1972

8.1 There are no background papers under the meaning of the Act.

REPORT TO: Safer Policy and Performance Board

REPORTING OFFICER: Strategic Director, Enterprise, Community and Resources

DATE: 14th September 2021

PORTFOLIO: Community Safety

SUBJECT: Probation Service Integrated Offender Management Scheme National refresh

1.0 PURPOSE OF THE REPORT

- 1.1 To inform Board Members about current arrangements within the National Probation Service following a refresh of the Integrated Offender Management Scheme (IOM).
- 1.2 To inform Board Members of current arrangements in Halton to support the National Probation IOM scheme.
- 1.3 To inform Board Members of activity happening on a Pan-Cheshire footprint.

2.0 RECOMMENDATION: It is recommended that the Board considers the information presented and raises any questions of interest or points of clarification following the presentation

3.0 SUPPORTING INFORMATION

- 3.1 Neighbourhood crime includes burglary, robbery, theft from the person and vehicle theft. Offenders committing these offences usually do so repeatedly. Reducing neighbourhood crime and making our society safer is a priority for this government.
- 3.2 Integrated Offender Management (IOM) was introduced in 2009 to bring a cross-agency response to crime and reoffending threats faced by local communities. The aim was for the most prolific and problematic offenders to be prioritised and jointly managed by police, probation and other partner agencies.
- 3.3 In February 2020, Her Majesty's Inspectorate of Probation (HMIP) and Her Majesty's Inspectorate of Constabulary and Fire & Rescue Services (HMICFRS) joint inspection found that IOM had 'lost its way'. The report highlighted the potential benefits of greater leadership from the centre, including improving clarity around the cohort focus for IOM and the nature of the work that should be involved. To address this, the Ministry of Justice

(MoJ) and Home Office (HO) have undertaken work to review current IOM practice, engaging with operational practitioners and reviewing the evidence base.

- 3.4 Neighbourhood crime IOM is an opportunity for probation leaders, Police and Crime Commissioners and Chief Constables to work together with other local leaders to reduce reoffending and make communities safer. From June 2021, probation reform and the creation of Regional Probation Directors will facilitate new ways for the police and probation to work together in this space. Particularly, Regional Probation Directors will need to work closely with Police and Crime Commissioners and Chief Constables to ensure that the use of IOM is a core component of local crime and policing plans. The success of this strategy will depend significantly on the strength of the partnership formed between local police and probation leaders, as well as the links they forge with other local agencies (including third sector organisations).
- 3.5 This report pulls together the different strands of activity across Halton and Cheshire, to show how we are meeting our responsibilities.

4.0 **FINANCIAL IMPLICATIONS**

4.1 **None**

5.0 **IMPLICATIONS FOR THE COUNCIL'S PRIORITIES**

5.1 **Children and Young People in Halton**

The Community Safety Service as a universal service impacts on the health, safety and well-being of young people.

5.2 **Employment, Learning and Skills in Halton**

None

5.3 **Healthy Halton**

The Community Safety Service as a universal service impacts on the Health, safety and well-being of the residents of Halton.

5.4 **A Safer Halton**

The Community Safety Service as a universal service impacts on the Health, safety and well-being of the residents of Halton.

5.5 **Halton's Urban Renewal**

None

6.0 **RISK ANALYSIS**

None

7.0 EQUALITY AND DIVERSITY ISSUES

None

8.0 LIST OF BACKGROUND PAPERS UNDER SECTION 100D OF THE LOCAL GOVERNMENT ACT 1972

8.1 There are no background papers under the meaning of the Act.

REPORT TO:	Safer Policy and Performance Board
DATE:	9 th November 2021
REPORT OFFICER:	Strategic Director, Enterprise, Community and Resources
PORTFOLIO:	Community Safety
SUBJECT:	Probation Service Northwest Unpaid work Scheme
WARDS:	Borough Wide

1.0 PURPOSE OF THE REPORT

- 1.1 To inform Board Members about current arrangements within the National Probation Service in relation to the unpaid work scheme, known as the “Community Payback Scheme”

2.0 RECOMMENDATION

- 2.1 **That the report and presentation be noted.**

3.0 SUPPORTING INFORMATION

3.1 Overview of Unpaid Work - Community Payback

Unpaid Work (UPW) as a sentence of the Courts started in 1973 as The Community Service Order. The Courts can impose sentences of between 40 and 300 hours, reflecting the seriousness of the offending. UPW is now one of the 12 requirements that can be added to a Community Sentence. Community Payback is the term used to refer to any work done as part of an Unpaid Work requirement within a Community Sentence or Suspended Sentence Order. It also refers to the organisational structures required to deliver Unpaid Work in the community. It can include service personnel sentenced through a Court Martial and is available to the Civil Courts as a requirement of an Enforcement Order, or imposed as a penalty for breach of a Child Contact order.

- 3.2 Community Payback should be seen by the public to be a credible punishment providing reparation to the community. The Probation Service will be moving to a new delivery model in July 2021 which is an opportunity to focus on demanding and visible community payback that makes a genuine difference to local people. The punishment aspect of Community Payback is inseparable from the rehabilitative potential of the sentence. Reparation and rehabilitation can include learning basic

employment skills through a positive work experience but also the opportunity to gain vocational or skills-based on the job training.

3.3 **Core Principles**

- **Credible Punishment** - Community Payback is primarily a punishment, with rehabilitation as an important secondary element.
- **Visible** – delivery of Community Payback will be visible to the public
- **Rehabilitation** – through developing work ready skills, such as good timekeeping and working cooperatively and the opportunity to develop vocational skills in a practical work environment.
- **Public Safety** - The safety of the public, staff and the service user is paramount. Risk assessment and risk management is the overarching consideration.
- **Public Involvement** - The community should have the ability to nominate work projects that are identified locally. There is a significant restorative effect from service users engaged in activities that have a tangible benefit to the community.
- **Paid Work** - Community Payback should not directly replace paid employment but may add value to the work undertaken by public bodies and voluntary, community and social enterprise organisations. State Aid Regulations and forced labour conventions must not be infringed and competitive advantage must not be exploited through the provision of free labour.

Unpaid Work Statistics

- In 2018-2019 over 5.3 Million Hours of Community Payback benefited local communities.
- Approximately 12% are women
- About 53366 people were sentenced to UPW in 2019
- About 30% are under 25
- About 50% are under 30years of age
- About 28% are BAME

Members will receive a presentation at the meeting which will bring together the different strands of activity across Halton and Cheshire, to show how the partnership is meeting its responsibilities.

4.0 **FINANCIAL IMPLICATIONS**

4.1 **None**

5.0 IMPLICATIONS FOR THE COUNCIL'S PRIORITIES

5.1 Children and Young People in Halton

The Community Safety Service as a universal service impacts on the health, safety and well-being of young people.

5.2 Employment, Learning and Skills in Halton

None

5.3 Healthy Halton

The Community Safety Service as a universal service impacts on the Health, safety and well-being of the residents of Halton.

5.4 A Safer Halton

The Community Safety Service as a universal service impacts on the Health, safety and well-being of the residents of Halton.

5.5 Halton's Urban Renewal

None

6.0 RISK ANALYSIS

None

7.0 EQUALITY AND DIVERSITY ISSUES

None

8.0 LIST OF BACKGROUND PAPERS UNDER SECTION 100D OF THE LOCAL GOVERNMENT ACT 1972

8.1 There are no background papers under the meaning of the Act.

REPORT TO:	Safer Policy and Performance Board
DATE:	9 th November 2021
REPORT OFFICER:	Strategic Director, Enterprise, Community and Resources
PORTFOLIO:	Community Safety
SUBJECT:	The Children's Society – National Prevention Programme
WARDS:	Borough Wide

1.0 PURPOSE OF THE REPORT

- 1.1 To inform Board Members about the work of the Children's Society National Prevention Programme in relation to preventing Child Sexual Abuse (**CSA**) and Exploitation (**CSE**), Child Criminal Exploitation (**CCE**), Modern Day Slavery and Human Trafficking on a regional.

2.0 RECOMMENDATION

- 2.1 **That the report and presentation be noted.**

3.0 SUPPORTING INFORMATION

- 3.1 The national Prevention Programme is funded by the Home Office. The Programme works nationally to tackle and prevent Child Sexual Abuse (CSA) and Exploitation (CSE), Child Criminal Exploitation (CCE), Modern Day Slavery and Human Trafficking on a regional and national basis across England and Wales.
- 3.2 The Prevention Programme raises awareness about the prevalence of exploitation, abuse, and trafficking, and how it manifests or presents within a young person's experiences.

It raises awareness with professionals, communities, and the public about issues linked to exploitation in all its forms. Through learning interventions, campaigning, and information sharing, the Programme enables these groups to understand how grooming and coercion are used to control children and the traumatic impact of this harm. The Programme enables professionals and communities to recognise exploitation, consider their role in preventing it, and changes perceptions about victimhood. This is a necessary step on the process towards changing system responses to exploitation in all its forms; to disrupt and prevent it occurring in future.

3.3 The Programme is made up of a national network of Prevention Officers across England and Wales. The Programme acts as a catalyst to drive forward and accelerate new strategic responses to prevent and disrupt child exploitation and abuse. It does this by building bridges and making connections across sectors and geographies, bringing partners together to collaborate. The Programme works closely with policing regions to ensure that tasks are guided by emerging insight and intelligence. Drawing on evidence from frontline practice across the country, and emerging strategic insight, the Programme is an agile resource that enables partners to develop and own alternative approaches to preventing CSAE, CCE, Modern Day Slavery and Human Trafficking.

3.4 Juliette Baldwin from the Childrens' Society will attend the Board and give a presentation to members on how the programme operates and the role of each partner organisation.

4.0 **FINANCIAL IMPLICATIONS**

4.1 **None**

5.0 **IMPLICATIONS FOR THE COUNCIL'S PRIORITIES**

5.1 **Children and Young People in Halton**

The Community Safety Service as a universal service impacts on the health, safety and well-being of young people.

5.2 **Employment, Learning and Skills in Halton**

None

5.3 **Healthy Halton**

The Community Safety Service as a universal service impacts on the Health, safety and well-being of the residents of Halton.

5.4 **A Safer Halton**

The Community Safety Service as a universal service impacts on the Health, safety and well-being of the residents of Halton.

5.5 **Halton's Urban Renewal**

None

6.0 **RISK ANALYSIS**

None

7.0 EQUALITY AND DIVERSITY ISSUES

None

8.0 LIST OF BACKGROUND PAPERS UNDER SECTION 100D OF THE LOCAL GOVERNMENT ACT 1972

8.1 There are no background papers under the meaning of the Act.